# Cavanaugh Macdonald 

C O N S ULTING , LLC

The experience and dedication you deserve


EMPLOYEES'
RETIREMENT SYSTEM OF GEORGIA

GEORGIA MILITARY PENSION FUND

EXPERIENCE INVESTIGATION FOR THE FIVE-YEAR PERIOD ENDING JUNE 30, 2014


# Cavanaugh Macdonald <br> C O N SULTIN G, LLC <br> The experience and dedication you deserve 

December 17, 2015

Board of Trustees, Georgia Military Pension Fund Suite 400, Two Northside 75
Atlanta, GA 30318
Members of the Board:
We are pleased to submit the results of an investigation of the economic and demographic experience for the Georgia Military Pension Fund. The purpose of the investigation was to assess the reasonability of the actuarial assumptions currently used by the Pension Fund. This investigation covers the five-year period from July 1, 2009 to June 30, 2014. As a result of the investigation, it is recommended that revised economic and demographic tables be adopted by the Board for future use.

The investigation of the demographic experience of members of the Fund includes all active and retired members. The number of members expected to separate from active service and the expected number of post-retirement deaths was obtained by use of the rates determined in the last experience investigation and adopted by the Board of Trustees. The results of the investigation indicate that the assumed rates of separation from active service due to withdrawal, death and retirement, and the rates of post-retirement mortality do not accurately reflect the actual and anticipated experience of the Fund. As a result of the investigation, new withdrawal, retirement and mortality tables have been developed which reflect more closely the actual experience of the membership.

This report shows a comparison of the actual and expected cases of separation from active service and actual and expected number of deaths. A comparison between the rates of separation and mortality presently in use and the recommended revised rates are also shown in this report.

All new assumptions are shown in the attached tables in Appendix $C$ of this report. In the actuary's judgment, the recommended assumptions are suitable for use until further experience indicates that modifications are desirable.

The experience investigation was performed by, and under the supervision of, independent actuaries who are members of the American Academy of Actuaries with experience in performing valuations for public retirement systems. The undersigned meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

Respectfully submitted,


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## Section I <br> Executive Summary

The following table summarizes the findings and recommendations with regard to the assumptions utilized for the Georgia Military Pension Fund. Detailed explanations for the recommendations are found in the sections that follow.

## Recommended Economic Assumption Changes

The table below lists the two economic assumptions used in the actuarial valuations and the current and proposed rates.

| Item | Current | Proposed |
| :--- | :---: | :---: |
| Price Inflation | $3.00 \%$ | $2.75 \%$ |
| Investment Return* | $7.50 \%$ | $7.50 \%$ |

* net of investment expenses.


## Recommended Demographic Assumption Changes

The table below lists the demographic assumptions we recommend be changed based on the experience of the last five years.

## Assumption Changes

Withdrawal, Pre-Retirement Mortality, Service Retirement and Post-Retirement Mortality

## Recommended Other Assumption Changes

The table below lists the other assumptions that are considered in our valuations that should be reviewed during the experience study.

| Assumption | Assumption Changes |
| :---: | :---: |
| Administrative Expenses | No Change to current method of determining rate |
| Amortization Method | No change to current method of level dollar <br> amortization |
| Asset Smoothing | No change to current method of smoothing market <br> gains and losses over 5 year period |
| Valuation Cost Method | No change in Entry Age Normal Cost Method |

## Section II <br> Financial Impact

The following table highlights the impact of the recommended changes on the principal valuation results.

|  | Valuation Results 2014 | Recommended Assumptions |
| :---: | :---: | :---: |
| Unfunded Accrued Liability | \$17,551,154 | \$18,467,707 |
| Funding Ratio | 44.8\% | 43.6\% |
| Actuarially Determined Employer Contribution |  |  |
| Normal* <br> Accrued Liability <br> Total | $\begin{array}{r} 255,642 \\ 1,762,233 \\ \$ 2,017,875 \end{array}$ | $\begin{array}{r} \$ 279,212 \\ 1,852,140 \\ \$ 2,131,352 \end{array}$ |
| Amortization Period (in years) | 19 | 19 |

*Normal Cost includes estimated administrative expenses.

## Section III

## Economic Assumptions

There are two economic assumptions used in the actuarial valuations performed for the Fund. They are:

- Price Inflation
- Investment Return

Actuarial Standard of Practice (ASOP) No. 27, "Selection of Economic Assumptions for Measuring Pension Obligations" provides guidance to actuaries in selecting economic assumptions for measuring obligations under defined benefit plans. ASOP No. 27 was revised in September, 2013 and no longer includes the concept of a "best estimate range". Instead, the revised standard now requires that each economic assumption selected by the actuary should be reasonable which means it has the following characteristics:

- It is appropriate for the purpose of the measurement;
- It reflects the actuary's professional judgment;
- It takes into account historical and current economic data that is relevant as of the measurement date;
- It reflects the actuary's estimate of future experience, the actuary's observation of the estimates inherent in market data, or a combination thereof; and
- It has no significant bias (i.e., it is not significantly optimistic or pessimistic), except when provisions for adverse deviation or plan provisions that are difficult to measure are included and disclosed, or when alternative assumptions are used for the assessment of risk.

Each economic assumption should individually satisfy this standard. Furthermore, with respect to any particular valuation, each economic assumption should be consistent with every other economic assumption over the measurement period.

In our opinion, the economic assumptions recommended in this report have been developed in accordance with ASOP No. 27. The following table shows our recommendations followed by detailed discussions of each assumption.

| Item | Current | Proposed |
| :--- | :--- | :--- |
| Price Inflation | $3.00 \%$ | $2.75 \%$ |
| Real Rate of Return | $\underline{4.50}$ | $\underline{4.75}$ |
| Investment Return | $7.50 \%$ | $7.50 \%$ |

## Price Inflation

Background: As can be seen from the table on the previous page, assumed price inflation is used as the basis for the investment return assumption. This latter assumption will be discussed in detail in the following sections.

It is important that the price inflation assumption be consistently applied throughout the economic assumptions utilized in an actuarial valuation. This is called for in ASOP No. 27 and is also required to meet the parameters for determining pension liabilities and expense under Governmental Accounting Standards Board (GASB) Statements No. 67 and 68.

The current price inflation assumption is $3.00 \%$ per year.

Past Experience: The Consumer Price Index, US City Average, All Urban Consumers, CPI (U), has been used as the basis for reviewing historical levels of price inflation. The level of that index in June of each of the last 50 years is provided in Appendix A.

In analyzing this data, annual rates of inflation have been determined by measuring the compound growth rate of the CPI (U) over various time periods. The results are as follows:

| Period | Number of <br> Years | Inflation | Annual <br> Standard Deviation |
| :---: | :---: | :---: | :---: |
| $2004-2014$ | 10 | $2.31 \%$ | $1.81 \%$ |
| $1994-2004$ | 10 | 2.51 | 0.83 |
| $1984-1994$ | 10 | 3.62 | 1.06 |
| $1974-1984$ | 10 | 7.78 | 3.39 |
| $1964-1974$ | 10 | 4.68 | 2.63 |
| $1994-2014$ | 20 | $2.41 \%$ | $1.37 \%$ |
| $1984-2014$ | 30 | 2.81 | 1.39 |
| $1974-2014$ | 40 | 4.03 | 2.99 |
| $1964-2014$ | 50 | 4.16 | 2.90 |
| $1926-2014$ | 88 | 2.98 | 4.15 |

The following graph illustrates the historical levels of price inflation measured as of June 30th of each of the last 50 years and compared to the current $3.00 \%$ annual rate currently assumed.


Over more recent historical periods, the average annual rate of increase in the CPI-U has been below $3.00 \%$. The period of high inflation from 1973 to 1982 has a significant impact on the averages over periods which include these rates. Further, the average rate of $2.98 \%$ over the entire 88 year period is close to the average rate of $2.81 \%$ for the prior 30 years (1984 to 2014) but the volatility of the annual rates in the more recent years has been markedly lower as indicated by the significantly lower annual standard deviations. Many experts attribute the lower average annual rates and lower volatility to the increased efforts of the Federal Reserve since the early 1980's to stabilize price inflation. The severe recession of 2008-2009 resulted in a short period of deflation followed by low levels of inflation. The Federal Reserve has combated this weak environment with zero interest rates and quantitative easing. Although the quantitative easing program has ended, the Federal Reserve has disclosed an inflation target of at least $2.0 \%$ annually and will keep interest rates very low until they see progress toward the target.

Recommendation: It is difficult to accurately predict inflation. Inflation's short-term volatility is illustrated by comparing its average rate over the last 10,30 and 50 years. Although the $10-$ year average of $2.31 \%$ is lower than the Fund's assumed rate of $3.00 \%$, the longer 30,40 and $50-$ year averages of $2.79 \%, 3.94 \%$ and $4.25 \%$ respectively, are at or slightly higher than the Fund's rate. The validity of the Fund's assumption is, therefore, dependent upon the emphasis one assigns to the short and long-terms.

Current economic forecasts suggest lower inflation but are generally looking at a shorter time period than appropriate for our purposes. In the 2014 OASDI Trustees Report, the Chief Actuary for Social Security bases the 75 year cost projections on an intermediate inflation assumption of $2.7 \%$ with a range of $1.7 \%$ to $3.7 \%$. We consider that range reasonable, and recommend that the Fund lower the current price inflation assumption from 3.00 to $2.75 \%$ per year.

| Price Inflation Assumption |  |
| :--- | ---: |
| Current | $3.00 \%$ |
| Recommended | $2.75 \%$ |

## Investment Return

Background: The assumed investment return is one of the most significant assumptions in the annual actuarial valuation process as it is used to discount the expected benefit payments for all active, inactive and retired members of the Fund. Minor changes in this assumption can have a major impact on valuation results. The investment return assumption should reflect the asset allocation target for the funds set by the Board of Trustees.

The current assumption is $7.50 \%$, consisting of a price inflation assumption of $3.00 \%$ and a real rate of return assumption of $4.50 \%$. The return is net of all investment expenses.

Past Experience: The assets for the Fund are valued using a widely accepted asset-smoothing methodology (5-year smoothing) that fully recognizes the expected investment income and also recognizes $20 \%$ of each year's investment gain or loss (the difference between actual and expected investment income). The asset smoothing methodology from 2010 through 2012 was based on 7 -year smoothing and actuarial value was set equal to market value in 2013. The recent experience over the last five years is shown in the table below.

| Year <br> Ending <br> $\mathbf{6 / 3 0}$ | Actuarial Value | Market Value <br> Rate of Return |
| :---: | :---: | :---: |
| 2010 | $3.5 \%$ | $10.0 \%$ |
| 2011 | 6.1 | 20.8 |
| 2012 | 6.3 | 2.4 |
| 2013 | 10.9 | 13.3 |
| 2014 | 9.5 | 17.3 |
| Average | $6.7 \%$ | $10.3 \%$ |

The impact of the asset smoothing method can be observed in the table. Very poor asset returns during 2008 and 2009 are reflected in the actuarial value returns through 2013. While important to review and analyze, historical returns over such a short time period are not credible for the purpose of setting the long-term assumed future rate of return.

We next include in our analysis information concerning future expectations for the investment return assumption. Because of the significant variability in past year-to-year results and the inter-play of inflation on those results in the short term, we prefer to base our investment return assumption on the capital market assumptions utilized by the Board in setting investment policy and the asset allocation established by the Board as a result of that policy. This approach is referred to as the building block method in ASOP No. 27.

Analysis: The current capital market assumptions and asset allocation as provided by the System are shown in Appendix B. We further assumed that investment returns approximately follow a lognormal distribution with no correlation between years. The results below provide an expected range of real rates of return over a 50 year time horizon. Looking at one year results produces an expected real return of $6.38 \%$ but also has a high standard deviation or measurement of volatility. By expanding the time horizon, the average return does not change much but the volatility declines significantly. The following table provides a summary of results. The geometric real rates of return are net of investment expenses.

| Time <br> Span In <br> Years | Mean <br> Real <br> Return | Standard <br> Deviation | $\mathbf{5}^{\text {th }}$ |  |  |  |  |  | Real Returns by Percentile |  |  |  |
| :---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | :---: | :---: | :---: | :---: | :---: |
| 1 | $6.38 \%$ | $15.36 \%$ | $-16.87 \%$ | $-4.44 \%$ | $5.29 \%$ | $16.00 \%$ | $33.35 \%$ |  |  |  |  |  |
| 5 | $5.51 \%$ | $6.79 \%$ | $-5.27 \%$ | $0.82 \%$ | $5.29 \%$ | $9.95 \%$ | $17.02 \%$ |  |  |  |  |  |
| 10 | $5.40 \%$ | $4.79 \%$ | $-2.29 \%$ | $2.11 \%$ | $5.29 \%$ | $8.56 \%$ | $13.46 \%$ |  |  |  |  |  |
| 20 | $5.34 \%$ | $3.38 \%$ | $-0.13 \%$ | $3.03 \%$ | $5.29 \%$ | $7.59 \%$ | $11.00 \%$ |  |  |  |  |  |
| 30 | $5.32 \%$ | $2.76 \%$ | $0.84 \%$ | $3.44 \%$ | $5.29 \%$ | $7.17 \%$ | $9.93 \%$ |  |  |  |  |  |
| 40 | $5.32 \%$ | $2.39 \%$ | $1.43 \%$ | $3.69 \%$ | $5.29 \%$ | $6.91 \%$ | $9.30 \%$ |  |  |  |  |  |
| 50 | $5.31 \%$ | $2.14 \%$ | $1.93 \%$ | $3.86 \%$ | $5.29 \%$ | $6.74 \%$ | $8.87 \%$ |  |  |  |  |  |

Based on this analysis there is a $50 \%$ likelihood that the average real rate of return over a 50 year period will be $5.29 \%$. It can also be inferred that for the 10 year time span, $5 \%$ of the resulting real rates of return were below $-2.29 \%$ and $95 \%$ were above that. As the time span increases, the results begin to merge. Over a 50 year time span, the results indicate there is a $25 \%$ chance that real returns will be below $3.86 \%$ and a $25 \%$ chance they will be above $6.74 \%$. In other words there is a $50 \%$ chance the real returns will be between $3.86 \%$ and $6.74 \%$.

Recommendation: Using the building block approach of ASOP No. 27 and the projection results outlined above, we are recommending a range for the investment return assumption of the $25^{\text {th }}$ to $75^{\text {th }}$ percentile real returns over the 50 year time span plus the recommended inflation assumption less the recommended expense ratio. The following table details the range.

| Item | $\mathbf{2 5}^{\text {th }}$ Percentile | $\mathbf{5 0}^{\text {th }}$ Percentile | $\mathbf{7 5}^{\text {th }}$ Percentile |
| :--- | :--- | :---: | :--- |
| Real Rate of Return | $3.86 \%$ | $5.29 \%$ | $6.74 \%$ |
| Inflation | $\underline{2.75}$ | $\underline{2.75}$ | $\underline{2.75}$ |
| Net Investment Return* | $\underline{6.61 \%}$ | $8.04 \%$ | $9.49 \%$ |

*net of investment expenses
There is a $50 \%$ chance that the net return will be $7.94 \%$ or more over a 50 -year period. A net return of $7.50 \%$ is at the $40^{\text {th }}$ percentile. Although not in the center of the recommended range, in our opinion a return of $7.50 \%$ is conservative yet reasonable. In addition, the most recent Public Fund Survey indicates that the current median return assumption for the approximately 126 large public plans in the summary is $7.75 \%$. Further, the recent trend in the return assumption of these large plans is toward lower annual assumed rates of return.

After review of past experience for the Fund and future expectation analysis, we are recommending the real rate of return assumption can be increased from $4.50 \%$ to $4.75 \%$. Combining this with our recommendation to lower the price inflation assumption, we recommend the long-term investment return assumption remain at $7.50 \%$.

| Investment Return Assumption |  |  |
| :--- | :--- | :---: |
|  | Current | Recommended |
| Real Rate of Return | $4.50 \%$ | $4.75 \%$ |
| Inflation | $\underline{3.00}$ | $\underline{2.75}$ |
| Net Investment Return* | $7.50 \%$ | $7.50 \%$ |

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## Section IV

## Demographic Assumptions

There are several demographic assumptions used in the actuarial valuations performed for the Georgia Military Pension Fund. They are:

- Rates of Withdrawal
- Rates of Service Retirement
- Rate of Mortality

The Actuarial Standards Board has issued Actuarial Standard of Practice (ASOP) No. 35, "Selection of Demographic and Other Noneconomic Assumptions for Measuring Pension Obligations", which provides guidance to actuaries in selecting demographic assumptions for measuring obligations under defined benefit plans. In our opinion, the demographic assumptions recommended in this report have been developed in accordance with ASOP No. 35.

The purpose of a study of demographic experience is to compare what actually happened to the membership during the study period (July 1, 2009, through June 30, 2014) with what was expected to happen based on the assumptions used in the most recent Actuarial Valuations.

Detailed tabulations by age, service and/or gender are performed over the entire study period. These tabulations look at all active and retired members during the period as well as separately annotating those who experience a demographic event, also referred to as a decrement. In addition the tabulation of all members together with the current assumptions permits the calculation of the number of expected decrements during the study period.

If the actual experience differs significantly from the overall expected results, or if the pattern of actual decrements, or rates of decrement, by age, gender, or service does not follow the expected pattern, new assumptions are recommended. Recommended changes usually do not follow the exact actual experience during the observation period. Judgment is required to extrapolate future experience from past trends and current member behavior. In addition non-recurring events need to be taken into account in determining the weight to give to recent experience.

The remainder of this section presents the results of the demographic study. We have prepared tables that show a comparison of the actual and expected decrements and the overall ratio of actual to expected results ( $\mathrm{A} / \mathrm{E}$ Ratios) under the current assumptions. If a change is being proposed, the revised A/E Ratios are shown as well. Salary adjustments, other than the economic assumption for wage inflation discussed in the previous section, are treated as demographic assumptions.

## RATES OF WITHDRAWAL

## COMPARISON OF ACTUAL AND EXPECTED WITHDRAWALS FROM ACTIVE SERVICE

|  | NUMBER OF WITHDRAWALS <br> CURRENT RATES |  |  |
| :---: | ---: | ---: | ---: |
| YEARS OF |  |  |  |
| SERVICE |  |  |  |$\quad$| Actual |
| :---: |

The rates of withdrawal adopted by the Board are used to determine the expected number of separations from active service which will occur as a result of resignation or dismissal. The experience indicates that during the period studied, there were slightly more withdrawals than expected for members with 20 or more years of service, and fewer withdrawals than expected at other service points. We therefore recommend that we adjust the rates for members with less than twenty years of service to partially reflect the experience.

The following graph shows a comparison of the current expected, actual, and proposed rates of withdrawal for actives.


The charts below provide our recommended changes to this assumption and the resulting $\mathrm{A} / \mathrm{E}$ (actual to expected) ratio.

## COMPARATIVE RATES OF WITHDRAWAL

|  | YEARS OF |  |
| :---: | :---: | :---: |
| SERVICE | Present | Proposed |
|  |  |  |
| $2 \&$ Under | $17.50 \%$ | $13.00 \%$ |
| $3-7$ | $17.50 \%$ | $17.50 \%$ |
| $8-9$ | $17.50 \%$ | $14.00 \%$ |
| $10-14$ | $15.00 \%$ | $13.50 \%$ |
| $15-19$ | $9.50 \%$ | $8.50 \%$ |
| $20 \&$ Over | $14.50 \%$ | $14.50 \%$ |
|  |  |  |

## COMPARISON OF ACTUAL AND EXPECTED WITHDRAWALS BASED ON PROPOSED RATES

|  | NUMBER OF WITHDRAWALS <br> PROPOSED RATES |  |  |
| :---: | ---: | ---: | ---: |
| YEARS OF | Ratio of <br> SERVICE |  | Actual |
|  |  | Expected | Actual to <br> Expected |
|  |  |  |  |
| $2 \&$ Under | 1,652 | $2,224.2$ | 0.743 |
| $3-7$ | 3,022 | $3,031.0$ | 0.997 |
| $8-9$ | 560 | 642.4 | 0.872 |
| $10-14$ | 1,055 | $1,297.5$ | 0.813 |
| $15-19$ | 541 | 597.2 | 0.906 |
| $20 \&$ Over | 1,615 | $1,482.3$ | 1.090 |
| TOTAL | $\mathbf{8 , 4 4 5}$ | $\mathbf{9 , 2 7 4 . 6}$ | $\mathbf{0 . 9 1 1}$ |

## RATES OF RETIREMENT

## COMPARISON OF ACTUAL AND EXPECTED RETIREMENTS

| AGE | NUMBER OF SERVICE RETIREMIENTS <br> CURRENT RATES |  |  |
| :---: | :---: | :---: | :---: |
|  | Actual | Expected | Ratio of <br> Actual to <br> Expected |
|  |  |  |  |
| 60 | 24 | 18.2 | 1.319 |
| 61 | 4 | 5.9 | 0.678 |
| 62 | 6 | 4.6 | 1.304 |
| 63 | 1 | 2.0 | 0.500 |
| 64 | 1 | 1.3 | 0.769 |
| $65 \&$ Over | 1 | 1.0 | 1.000 |
| TOTAL | $\mathbf{3 7}$ | $\mathbf{3 3 . 0}$ | $\mathbf{1 . 1 2 1}$ |

The analysis of the experience reflects that the current assumed rates of retirement over anticipate retirements at some ages, and under-anticipate retirements at other ages. We recommend adjustment to the rates to reflect the experience as well as maintain a reasonable degree of margin.

The following graph shows a comparison of the present and actual rates of service retirements.


The following table shows a comparison of the present and proposed rates of service retirement.

## COMPARATIVE RATES OF RETIREMENT

| AGE | RATES OF SERVICE RETIREMENT |  |
| :---: | :---: | :---: |
|  | Present | Proposed |
|  |  |  |
| 60 | $65.0 \%$ | $75.0 \%$ |
| 61 | $65.0 \%$ | $60.0 \%$ |
| 62 | $65.0 \%$ | $70.0 \%$ |
| 63 | $65.0 \%$ | $60.0 \%$ |
| 64 | $65.0 \%$ | $60.0 \%$ |
| $65 \&$ Over | $100.0 \%$ | $100.0 \%$ |

## COMPARISON OF ACTUAL AND EXPECTED RETIREMENTS BASED ON PROPOSED RATES OF RETIREMENT

| AGE | NUMBER OF SERVICE RETIREMENTS <br> PROPOSED RATES |  |  |
| :---: | :---: | :---: | :---: |
|  | Actual | Expected | Ratio of <br> Actual to <br> Expected |
|  |  |  |  |
| 60 | 24 | 21.0 | 1.143 |
| 61 | 4 | 5.4 | 0.741 |
| 62 | 6 | 4.9 | 1.224 |
| 63 | 1 | 1.8 | 0.556 |
| 64 | 1 | 1.2 | 0.833 |
| 65 \& Over | 1 | 1.0 | 1.000 |
| TOTAL | $\mathbf{3 7}$ | $\mathbf{3 5 . 3}$ | $\mathbf{1 . 0 4 8}$ |

## RATES OF MORTALITY

## Post-Retirement Mortality Rates

Since the Pension Fund has minimal post-retirement mortality experience, we recommend that the rates of post-retirement mortality be revised to the same mortality tables used for the Employees' Retirement System of Georgia. The recommended table for service retirements is the RP-2000 Combined Mortality Table projected to 2025 using projection scale BB set forward 2 years for both males and females.

## Pre-Retirement Mortality

Since the Pension Fund has minimal pre-retirement mortality experience, we recommend that the rates of mortality in active service be changed to the same mortality table that is used for the Employees' Retirement System of Georgia, which is the RP-2000 Employee Mortality Table projected to 2025 using projection scale BB.

## Section V

## Other Assumptions and Methods

ADMINISTRATIVE EXPENSES: We recommend continuing to add the budgeted expenses for the fiscal year to the normal cost.

AMORTIZATION METHOD: As of the June 30, 2013 valuation the Board adopted a funding policy which provides that the unfunded actuarial accrued liability as of June 30, 2013 (Transitional UAAL) will be amortized as a level dollar amount over a closed 20-year period. In each subsequent valuation all benefit changes, assumption and method changes and experience gains and/or losses that have occurred since the previous valuation will determine a New Incremental UAAL. Each New Incremental UAAL will be amortized as a level dollar amount over a closed 20-year period from the date it is established. We recommend no change to this policy.

ASSETS: Currently the actuarial value of assets recognizes a portion of the difference between the market value of assets and the expected actuarial value of assets, based on the assumed valuation rate of return. The amount recognized each year is $20 \%$ of the difference between market value and expected actuarial value. We recommend maintaining the current smoothing method.

VALUATION COST METHOD: Currently the valuation uses the entry age actuarial cost method. This is the most widely used cost method of large public sector plans and has demonstrated the highest degree of stability as compared to alternative methods. We recommend no change to this assumption.

## APPENDIX A

Historical June CPI (U) Index

| Year | CPI (U) | Year | CPI (U) |
| :---: | :---: | :---: | :---: |
| 1959 | 29.10 | 1987 | 113.50 |
| 1960 | 29.60 | 1988 | 118.00 |
| 1961 | 29.80 | 1989 | 124.10 |
| 1962 | 30.20 | 1990 | 129.90 |
| 1963 | 30.60 | 1991 | 136.00 |
| 1964 | 31.00 | 1992 | 140.20 |
| 1965 | 31.60 | 1993 | 144.40 |
| 1966 | 32.40 | 1994 | 148.00 |
| 1967 | 33.30 | 1995 | 152.50 |
| 1968 | 34.70 | 1996 | 156.70 |
| 1969 | 36.60 | 1997 | 160.30 |
| 1970 | 38.80 | 1998 | 163.00 |
| 1971 | 40.60 | 1999 | 166.20 |
| 1972 | 41.70 | 2000 | 172.40 |
| 1973 | 44.20 | 2001 | 178.00 |
| 1974 | 49.00 | 2002 | 179.90 |
| 1975 | 53.60 | 2003 | 183.70 |
| 1976 | 56.80 | 2004 | 189.70 |
| 1977 | 60.70 | 2005 | 194.50 |
| 1978 | 65.20 | 2006 | 202.90 |
| 1979 | 72.30 | 2007 | 208.352 |
| 1980 | 82.70 | 2008 | 218.815 |
| 1981 | 90.60 | 2009 | 215.693 |
| 1982 | 97.00 | 2010 | 217.965 |
| 1983 | 99.50 | 2011 | 225.722 |
| 1984 | 103.70 | 2012 | 229.478 |
| 1985 | 107.60 | 2013 | 233.504 |
| 1986 | 109.50 | 2014 | 238.343 |

## APPENDIX B

## Capital Market Assumptions and Asset Allocation

## Real Rates of Return and Standard Deviations by Asset Class

| Asset Class | Expected Real Rate of Return | Standard Deviation |
| :--- | :---: | :---: |
| Fixed Income | $0.0 \%$ | $9.0 \%$ |
| Domestic Stocks - Large Cap | $9.0 \%$ | $21.5 \%$ |
| Domestic Stocks - Mid Cap | $12.0 \%$ | $24.5 \%$ |
| Domestic Stocks - Small Cap | $13.5 \%$ | $34.0 \%$ |
| Int'l Stocks - Developed Mkt | $8.0 \%$ | $19.0 \%$ |
| Int'l Stocks - Emerging Mkt | $12.0 \%$ | $27.0 \%$ |
| Alternatives | $10.5 \%$ | $27.5 \%$ |

## Asset Class Correlation Coefficients

| Asset Class | Fixed <br> Income | Domestic <br> Stocks- <br> Large <br> Cap | Domestic <br> Stocks - <br> Mid <br> Cap | Domestic <br> Stocks - <br> Small <br> Cap | Int'l <br> Stocks - <br> Developed <br> Mkt | Int'll <br> Stocks - <br> Emerging <br> Mkt | Alts |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Fixed Income | 1.00 |  |  |  |  |  |  |
| Domestic Stocks - Large Cap | 0.18 | 1.00 |  |  |  |  |  |
| Domestic Stocks - Mid Cap | 0.18 | 0.94 | 1.00 |  |  |  |  |
| Domestic Stocks - Small Cap | 0.14 | 0.83 | 0.90 | 1.00 |  |  |  |
| Int'l Stocks - Developed Mkt | 0.15 | 0.63 | 0.65 | 0.51 | 1.00 |  |  |
| Int'l Stocks - Emerging Mkt | 0.08 | 0.67 | 0.70 | 0.65 | 0.69 | 1.00 |  |
| Alternatives | 0.32 | 0.75 | 0.80 | 0.83 | 0.65 | 0.63 | 1.00 |

## Asset Allocation Targets

| Asset Class | Asset Allocation |
| :--- | :---: |
| Fixed Income | $30.0 \%$ |
| Domestic Stocks - Large Cap | $37.2 \%$ |
| Domestic Stocks - Mid Cap | $3.4 \%$ |
| Domestic Stocks - Small Cap | $1.4 \%$ |
| Int'l Stocks - Developed Mkt | $17.8 \%$ |
| Int'l Stocks - Emerging Mkt | $5.2 \%$ |
| Alternatives | $5.0 \%$ |

## APPENDIX C

TABLE 1 -RATES OF SEPARATION FROM ACTIVE SERVICE

| AGE | Rates of Withdrawal Service |  |  |  |  |  | Death |  | Retirement |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 0-2 | 3-7 | 8-9 | 10-14 | 15-19 | 20+ | Male | Female |  |
| 19 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000307 | 0.000176 |  |
| 20 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000320 | 0.000177 |  |
| 21 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000331 | 0.000178 |  |
| 22 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000340 | 0.000180 |  |
| 23 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000346 | 0.000183 |  |
| 24 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000349 | 0.000186 |  |
| 25 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000349 | 0.000192 |  |
| 26 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000351 | 0.000199 |  |
| 27 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000354 | 0.000207 |  |
| 28 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000365 | 0.000218 |  |
| 29 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000382 | 0.000230 |  |
| 30 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000412 | 0.000245 |  |
| 31 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000463 | 0.000285 |  |
| 32 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000521 | 0.000325 |  |
| 33 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000585 | 0.000365 |  |
| 34 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000651 | 0.000404 |  |
| 35 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000717 | 0.000441 |  |
| 36 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000780 | 0.000477 |  |
| 37 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000839 | 0.000514 |  |
| 38 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000894 | 0.000555 |  |
| 39 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.000947 | 0.000601 |  |
| 40 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.001001 | 0.000655 |  |
| 41 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.001059 | 0.000718 |  |
| 42 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.001127 | 0.000790 |  |
| 43 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.001205 | 0.000869 |  |
| 44 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.001296 | 0.000955 |  |
| 45 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.001399 | 0.001043 |  |
| 46 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.001499 | 0.001135 |  |
| 47 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.001609 | 0.001230 |  |
| 48 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.001725 | 0.001330 |  |
| 49 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.001851 | 0.001438 |  |
| 50 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.001983 | 0.001555 |  |
| 51 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.002122 | 0.001683 |  |
| 52 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.002271 | 0.001825 |  |
| 53 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.002431 | 0.001981 |  |
| 54 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.002609 | 0.002100 |  |
| 55 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.002810 | 0.002228 |  |
| 56 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.003067 | 0.002371 |  |
| 57 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.003282 | 0.002525 |  |
| 58 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.003526 | 0.002692 |  |
| 59 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.003797 | 0.002871 |  |
| 60 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.004092 | 0.003058 | 0.75000 |
| 61 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.004403 | 0.003250 | 0.60000 |
| 62 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.004721 | 0.003443 | 0.70000 |
| 63 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.005034 | 0.003726 | 0.60000 |
| 64 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.005330 | 0.004015 | 0.60000 |
| 65 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.005600 | 0.004304 | 1.00000 |
| 66 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.005839 | 0.004590 | 1.00000 |
| 67 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.006044 | 0.004868 | 1.00000 |
| 68 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.006215 | 0.005136 | 1.00000 |
| 69 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.006518 | 0.005390 | 1.00000 |
| 70 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.006800 | 0.005630 | 1.00000 |
| 71 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.016839 | 0.013739 | 1.00000 |
| 72 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.018697 | 0.015281 | 1.00000 |
| 73 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.020825 | 0.016986 | 1.00000 |
| 74 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.023233 | 0.018826 | 1.00000 |
| 75 | 0.13000 | 0.17500 | 0.14000 | 0.13500 | 0.08500 | 0.14500 | 0.025929 | 0.020784 | 1.00000 |

TABLE 2

## RATES OF MORTALITY FOR RETIRED MEMBERS

| AGE | MALES | FEMALES | AGE | MALES | FEMALES |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 19 | 0.000331 | 0.000178 | 71 | 0.020825 | 0.016986 |
| 20 | 0.000340 | 0.000180 | 72 | 0.023233 | 0.018826 |
| 21 | 0.000346 | 0.000183 | 73 | 0.025929 | 0.020784 |
| 22 | 0.000349 | 0.000186 | 74 | 0.028900 | 0.022899 |
| 23 | 0.000349 | 0.000192 | 75 | 0.032147 | 0.025220 |
| 24 | 0.000351 | 0.000199 | 76 | 0.035722 | 0.027801 |
| 25 | 0.000354 | 0.000207 | 77 | 0.039700 | 0.030693 |
| 26 | 0.000365 | 0.000218 | 78 | 0.044114 | 0.033926 |
| 27 | 0.000382 | 0.000230 | 79 | 0.049373 | 0.037551 |
| 28 | 0.000412 | 0.000245 | 80 | 0.055160 | 0.041628 |
| 29 | 0.000463 | 0.000285 | 81 | 0.061487 | 0.046222 |
| 30 | 0.000521 | 0.000325 | 82 | 0.068382 | 0.051406 |
| 31 | 0.000585 | 0.000365 | 83 | 0.075906 | 0.057269 |
| 32 | 0.000651 | 0.000404 | 84 | 0.084158 | 0.063873 |
| 33 | 0.000717 | 0.000441 | 85 | 0.095631 | 0.071239 |
| 34 | 0.000780 | 0.000477 | 86 | 0.108574 | 0.079348 |
| 35 | 0.000839 | 0.000514 | 87 | 0.123063 | 0.088111 |
| 36 | 0.000894 | 0.000555 | 88 | 0.139099 | 0.099870 |
| 37 | 0.000947 | 0.000601 | 89 | 0.155385 | 0.112476 |
| 38 | 0.001001 | 0.000655 | 90 | 0.172787 | 0.125732 |
| 39 | 0.001059 | 0.000718 | 91 | 0.191152 | 0.139427 |
| 40 | 0.001127 | 0.000790 | 92 | 0.210317 | 0.153358 |
| 41 | 0.001205 | 0.000869 | 93 | 0.230128 | 0.167340 |
| 42 | 0.001296 | 0.000955 | 94 | 0.250467 | 0.181190 |
| 43 | 0.001399 | 0.001043 | 95 | 0.271263 | 0.194718 |
| 44 | 0.001499 | 0.001135 | 96 | 0.285234 | 0.202595 |
| 45 | 0.001609 | 0.001230 | 97 | 0.306313 | 0.214644 |
| 46 | 0.001725 | 0.001330 | 98 | 0.319624 | 0.220284 |
| 47 | 0.001851 | 0.001438 | 99 | 0.341120 | 0.232882 |
| 48 | 0.001983 | 0.001555 | 100 | 0.353540 | 0.242074 |
| 49 | 0.002272 | 0.001718 | 101 | 0.373578 | 0.259472 |
| 50 | 0.002474 | 0.001872 | 102 | 0.382320 | 0.272162 |
| 51 | 0.002705 | 0.002047 | 103 | 0.397886 | 0.293116 |
| 52 | 0.002965 | 0.002193 | 104 | 0.400000 | 0.307811 |
| 53 | 0.003362 | 0.002397 | 105 | 0.400000 | 0.322725 |
| 54 | 0.003896 | 0.002658 | 106 | 0.400000 | 0.337441 |
| 55 | 0.004246 | 0.002918 | 107 | 0.400000 | 0.351544 |
| 56 | 0.004652 | 0.003209 | 108 | 0.400000 | 0.364617 |
| 57 | 0.005115 | 0.003543 | 109 | 0.400000 | 0.376246 |
| 58 | 0.005660 | 0.003932 | 110 | 0.400000 | 0.386015 |
| 59 | 0.006280 | 0.004409 | 111 | 0.400000 | 0.393507 |
| 60 | 0.006985 | 0.004923 | 112 | 0.400000 | 0.398308 |
| 61 | 0.007788 | 0.005656 | 113 | 0.400000 | 0.400000 |
| 62 | 0.008555 | 0.006374 | 114 | 0.400000 | 0.400000 |
| 63 | 0.009419 | 0.007177 | 115 | 0.400000 | 0.400000 |
| 64 | 0.010389 | 0.008100 | 116 | 0.400000 | 0.400000 |
| 65 | 0.011300 | 0.008994 | 117 | 0.400000 | 0.400000 |
| 66 | 0.012248 | 0.009942 | 118 | 1.000000 | 1.000000 |
| 67 | 0.013571 | 0.010989 | 119 | 1.000000 | 1.000000 |
| 68 | 0.015219 | 0.012380 | 120 | 1.000000 | 1.000000 |
| 69 | 0.016839 | 0.013739 |  |  |  |
| 70 | 0.018697 | 0.015281 |  |  |  |

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[^0]:    *net of investment expenses

